

# Workforce Investment Act 15-Percent Special Projects Fiscal and Procurement Administration On-Site Monitoring Guide

Prepared By Compliance Review Division June 2005

## Workforce Investment Act 15-Percent Special Projects Fiscal and Procurement Administration On-Site Monitoring Guide

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### **PREFACE**

#### **BACKGROUND AND INSTRUCTIONS**

The purpose of this guide is to provide the monitor with a tool to conduct an onsite review of the Subgrantee's fiscal and procurement administration of the Workforce Investment Act (WIA) Special Projects. As stated in the transmittal letter, the monitor will review for compliance with applicable federal and state laws, regulations, and WIA-related policies. The references are at the bottom of each page. Most references provided in this guide are intended for use with nongovernmental Subgrantees that are funded by the Governor's discretionary funds. Governmental Subgrantees that are funded by the Governor's discretionary funds should refer to regulations found in OMB Circular A-87 and 29 CFR Part 97. This guide is designed for use when reviewing a Community Based Organization (CBO) which is a direct subrecipient of a 15% Special Projects grant from EDD. If the entity reviewed is an LWIA subject to a traditional 85% fiscal/procurement monitoring review, then use the following tools:

#### Fiscal Tool 1 - Expenditure Report

Question 2 – you need only focus on the expenditure spreadsheet and relevant ledgers to track the project's expenditures.

#### Fiscal Tool 5 - Oversight and Monitoring

If the LWIA has subrecipient(s) for this project, complete tool (questions 1-5).

#### **Fiscal Tool 7 - Operating Expense Payments**

Review up to 10 operating expenses charged to this project. You will have to utilize the expenditure reports and/or related ledgers to select the operating expenses associated with this project.

#### **Procurement Tools 1-3**

If the LWIA procured products/services that were not reviewed during the 85-percent review, complete the tools for procurements associated with this project.

Subgrantee:	
Executive Director/Administrator:	
Fiscal Contact Person:	
Procurement Contact Person:	Phone:
Subgrant Period:	To
WIA Award Amount:	Grant Code:
Review Dates:	Report Number:
CRD Monitor:	Phone:
CRD Supervisor:	Phone:

Staff Interviewed:	
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### **EXPENDITURE REPORT**

1.	Using the most recently completed q Training Automated (JTA) system, com	uarterly WIA expenditure report found on the Job plete the following:	
	Subgrant Number:	_ Grant Code:	
	Quarter Ending:	Total Expenditures: \$	
	Administrative Expenditures: \$Accrued Expenditures: \$	Program Expenditures:Program Income: \$	
2.	Obtain copies of the Subgrantee's accepted expenditure report above submitted on	counting records used to develop the quarterly WIA the JTA system, such as:	
	☐ Chart of Accounts ☐ General Ledger ☐	Payroll Register Expenditure Spreadsheet	
3.	3. Record the fiscal staff's explanation on how the accounting records are used to arrive at expenditures reported to the State on the JTA system. How does the subgrantee ens that all costs are reported on an accrual basis?		
4.	worksheets, if applicable) match its total	Subgrantee's accounting records (plus accrual expenditures reported to the State?	
5.	Review the Subgrantee's accounting re	ecords to see if program income is being tracked.	
6.		ubgrantee's accounting records match its reported stem?   Yes No If No, explain.	
7.	Is the program income generated frofunds?  Yes  No If No, explain	om WIA funds spent prior to requesting additional	
	References: 29 CFR Part 95, Section 95.21 Standards for Sections 667.200, 667.220 and 667.300 of WIA Sections 184 and 185 WIA Directive WIAD01-6 Program Income WIA Directive WIAD04-15 Quarterly and Mo	20 CFR	

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#### **CASH MANAGEMENT AND INTEREST INCOME**

1.	What is the ca	ash management n	nethodology?		
		ntee operates on a f WIA funds to initia			y the source of funds
2.	<ul> <li>Obtain and review source documents used by the Subgrantee to substantiate (up to) five cash requests.</li> <li>Does it appear that each amount requested is sufficiently substantiated?</li> <li>Yes No If No, explain?</li> </ul>				
3.	<ul> <li>Obtain and review the cash request records to track WIA cash drawdowns and compare with its deposits.</li> <li>Does the internal cash request record reconcile with the deposits?</li> <li>Yes No If No, explain?</li> </ul>				
4.	<ol> <li>Using the documents obtained above, determine if any cash requests resulted in excess cash on hand. The table below may be used to document any instance(s) where cast requests have resulted in excess cash.</li> </ol>				
	Date Cash Received & Program	Amount Requested	Amount of expenditure	Amount of Excess Cash on hand	Excess Cash an Issue?
		\$	\$	\$	
	If the Subgrai	ntee operates on a	cash reimburseme	nt method, skip <b>Qu</b>	estion 5 below.
5.	Does the Sub If <b>No</b> explain?	•	VIA funds in interes	t bearing accounts	? Yes No
If <b>No</b> , does the explanation given above appear reasonable and verifiable?  Yes No If <b>No</b> explain?			ble?		
		ne interest income on sprogram income?		16 84	ncluded and reported
	WIAI	FR Part 95, Sections 95.21(b 001-6 Program Income 004-15 Quarterly and Month			

Staff Interviewed:	
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### INTERNAL CONTROL AND INCIDENT REPORTING

IN	TERNAL CONTROL
	Identify and verify the Subgrantee staff responsible for the following:  Preparing withdrawals or deposits  Reconciling the bank account  Handling petty cash Approving cash vouchers
2.	If the staff responsible for withdrawals or deposits is the same person who reconciles the bank account, how is appropriate internal control maintained? Please explain.
3.	If the staff responsible for handling petty cash is the same person who approves cash vouchers, how is appropriate internal control maintained? Please explain.
<u>IN</u>	CIDENT REPORTING
1.	Does the Subgrantee have written internal management procedures containing procedures related to preventing and detecting fraud abuse, or criminal activity?
	☐ Yes ☐ No If Yes, please provide a copy.
	If <b>no</b> , then how does the Subgrantee ensure that allegations of fraud, abuse, or criminal activity are recognized, detected, and promptly reported to the Office of Inspector General (OIG) and Compliance Review Division (CRD)?
2.	Who has the Subgrantee designated as the responsible person to ensure that allegations of fraud, abuse, or criminal activity are promptly reported? Please provide the name, phone number, fax number, and email address of this person.

References: 20 CFR 667.630 Complaints, Criminal Fraud and Abuse 29 CFR Part 95, Sections 95.20 & 95.21

29 CFR Part 95, Sections 95.20 & 95.21 WIA Directive WIAD 02-3 Incident Reporting

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# COST ALLOCATION AND INDIRECT COST RATE COST ALLOCATION

<u> </u>	701 /(1230/(1101)
Ok	otain a copy of Subgrantee's cost allocation plan or method.
1.	Does the subgrantee maintain written procedures for determining cost reasonableness, allocability and allowability?   Yes  No
2.	Does the Subgrantee use cost pools to temporarily hold allocable costs?   Yes No If No, how does the Subgrantee allocate costs that benefit multiple programs?  Explain
3.	Identify below the Subgrantee's allocation method for the following types of costs:  • Administration  • Contract/Vendor Payments  • Staff Wages  • General Operating Expenses  Does each allocation method identified above appear to be reasonable as to the benefits received?
4.	Verify that the allocations of payments in Fiscal Tool 5, 6, & 7 are consistent with its stated cost allocation plan or method.
IN	DIRECT COST RATE
1.	Does the Subgrantee have a Federally Approved Indirect Cost Rate?   Yes No If No, skip to Fiscal Tool 5. If Yes, obtain a copy of the Subgrantee's Indirect Cost Rate Plan. Was the Indirect Cost Rate Plan approved by the Subgrantee's cognizant agency?   Yes No If Yes, who is the cognizant agency?   If No, explain.
2.	Record how the indirect cost rate is applied to the WIA fund.
	Does the Indirect Cost Rate amount charged to the WIA grant match the percentage approved by its cognizant agency?   Yes  No If No, explain
3.	Does it appear that the Subgrantee is charging administrative cost separate from its indirect costs?   Yes No If Yes, verify that costs charged as administrative costs are not also charged as a part of the Indirect Costs.  Reference: 29 CFR 95.21(b)(6), OMB Circular A-122, Attachment A, Section C and D WIA Final Rule, 20 CFR Section 667.220 Administrative Costs Category, TEGL 1-00, and

Staff Interviewed:	
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### **OVERSIGHT AND MONITORING**

1.	Does the subrecipient have any subrecipients?
	☐ Yes ☐ No If No, please skip to next tool.
2.	Please provide a copy of the Subgrantee's fiscal and procurement monitoring plan or schedule to monitor its subrecipients.
3.	Please provide a copy of, or describe, the Subgrantee's fiscal and procurement monitoring policies, procedures, and tools.
4.	Obtain copies of the subrecipient monitoring reports. Was the required monitoring conducted and documented as required?  Yes No If No, Explain:
5.	Do the subgrantee's oversight and monitoring processes meet WIA requirements?  Yes No If No, Explain:
6.	Please provide a copy of the Subgrantee's written Audit Resolution Procedures.
7.	Please provide a copy of the Subgrantee's written Debt Collection Procedures.
8.	Please provide a copy of the Subgrantee's Audit Resolution Control Log.
9.	Does the subgrantee's Audit Resolution, Debt Collection, and Control Log meet WIA requirements?   Yes No If No, Explain:
Ref	erence: 20 CFR Section 667.410(a) 29 CFR Section 97.40 Monitoring and 97.42 Retention and Access Requirements for Records 29 CFR Section 95.50, 95.51 and 95.53 Monitoring, Reporting and Records 29 CFR Section 99.210 Subrecipient and Vendor Determinations WIA Directive WIAD00-7 Standards for Oversight and Instructions for Substate Monitoring Appendix E of DOL Financial Management TAG  29 CFR 95.26; 29 CFR 97.26 Non-Federal Audits 29 CFR 96.53 Audit Resolution Generally OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations 20 CFR 667.200(b) Audit Requirements; 20 CFR 667.500 Resolution of Findings, Arising from Audits etc. WIA Directives WIAD01-3 Audit Resolution; WIAD03-7 Audit Requirements; WIAD01-5 Debt Collections DOL Financial Management TAG Part II, Chapter II-12

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#### **PAYROLL PAYMENTS**

- 1. Obtain a copy of the Subgrantee's most current organization chart.
- 2. Select at least 5 Subgrantee employees who may charge their time to the WIA program. (If possible, include employees who may also charge their salary to other funding sources, i.e., Director, Controller, MIS, Clerical)
- 3. Obtain a copy of time sheets for the 5 employees identified for one month during the last reported quarter.
- 4. Obtain a copy of the Subgrantee's accounting records showing actual charges to each program and cost categories.
- 5. Using the documents obtained above, complete the matrix below.

P	ay Period (Month) Reviewed:				_			
	Employee Name	Position or	Total Hours	Cost Pool or	Charging to	Charging to	Charging to	Allocation of
		Job Title	Charged	Shared	Non-WIA	WIA Admin.	WIA Program	Hours/Percentage

		Job Title	Charged	Shared Allocation?	Non-WIA Project?	WIA Admin. Category?	WIA Program Category?	Hours/Percentage Reasonable?
1								
4								
3								
	4							
5								

					l	i
Iss	sues:					
	·					

Reference: OMB Circular A-122, Attachment A, Section C and D

WIA Final Rule, 20 CFR Section 667.220 Administrative Costs Category, TEGL 1-00, and DOL Financial Management Technical Guide (TAG) Part II, Chapters II-3 and II-8

Staff I	nterviewed:		

#### **OPERATING EXPENSE PAYMENTS**

- 1. Verify that the cost allocation plan (CAP) is current and if charges are allocated according to the CAP.
- 2. Using the Subgrantee's accounting records to track expenditures, select at least 10 operating expense payments charged to the WIA fund, i.e., rent, utility, equipment and office supply, contract payments, consulting payments, ITA payments etc.
- 3. Obtain source documents for the 10 operating expense payments identified above and complete the matrix below.

	Invoice # & Invoice Date	Payment Date & Amount	Description of Expenditure	Properly Documented?	Properly Authorized?	Necessary & Reasonable?	WIA Allowable?		
1		\$							
Ch		Program	Administration		Properly allocated according to  ■ Cost Allocation Plan ☐ Yes ☐ No  ■ Benefits received ☐ Yes ☐ No				
2		\$							
Charged to: WIA Program WIA Administration Other (Non WIA)			Properly allocated according to  Cost Allocation Plan ☐ Yes ☐ No  Benefits received ☐ Yes ☐ No						
3		\$							
Ch	Charged to: WIA Program WIA Administration Other (Non WIA)			Properly allocated according to      Cost Allocation Plan ☐ Yes ☐ No     Benefits received ☐ Yes ☐ No					
4		\$							
Charged to: WIA Program WIA Administration Other (Non WIA)			Administration	Properly allocated according to  Cost Allocation Plan ☐ Yes ☐ No  Benefits received ☐ Yes ☐ No					
5		\$							
Ch	Charged to: WIA Program WIA Administration Other (Non WIA)			Properly allocated     Cost Allocation     Benefits receive	n Plan 🔲 Yes 🛭	] No ] No			
Issu	ues:								

Staff Interviewed:	
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## PROCUREMENT REVIEW INSTRUCTIONS

1	. <b>Obtain</b> and review a copy of the Subgrantee's written procurement policies and p	oroced	ures.
2	2. Identify the Subgrantee's small purchase limit.		
3	8. <b>Verify</b> that the Subgrantee's written procurement policies and procedures following requirements:	contai	n the
Ī	The Subgrantee's written procurement procedures must include the	Yes	No
	following:		
_	A process for resolving disputes, claims, and protests of award. [29 CFR 95.41]		
	A code of conduct for employees conducting procurements, including criteria		
-	regarding conflict of interest and disciplinary actions for violations. [29 CFR 95.41]  Avoiding purchasing unnecessary items. [29 CFR 95.44 (a)(1)]		
-	Analysis of lease vs. purchase options to determine the most "economical and		
	practical" procurement. [29 CFR 95.44 (a)(2)]		
	Selection procedures for procurement transactions. [29 CFR 95.44 (a)(3)]		
	Different types of procurement including when and how to use them. [WIAD 00-2]		
	Requirements for a price or cost analysis. [29 CFR 95.45]		
	Limited conditions under which sole source procurement may occur. [29 CFR 95.44 (e)(2) & 95.46 (b)		
	<ul> <li>WIA funds. If the Subgrantee conducted a "Competitive Proposal" (RFP/IFB review period, use the RFP/IFB worksheet located in the 85% Fiscal/Procuren Guide for reviewing this type of procurement transaction.</li> <li>SMALL PURCHASES</li> </ul>		
		funda (	durina
	Select a minimum of 4 small purchase transactions paid for with WIA the PY in review. Use 4 Small Purchase worksheets (Procuremen record the outcomes. Try and select purchases over \$500 if possible subgrantee follow its own P&P concerning cost/price analysis?	t Tool	1) to
	NONCOMPETITIVE PROPOSAL/SOLE SOURCE		
	Select 2 procurement transactions involving the sole source procurem for WIA funds during the PY in review. Use 2 Noncompetitive PI Source worksheets (Procurement Tool 2) to record the outcomes.	•	
	CONTRACT AGREEMENT		
	Review a completed contract agreement or the standard boiler p required provisions and clauses and record the outcome on the Cont Worksheets (Procurement Tool 3A or 3B).		
R	leferences: 29 CFR Part 95, Section 95.41-47 WIA Directive WIAD00-2, Procurement and Financial Management TAG Part II, Chapter II-10 WIA Directive WIAD 03-9 Property- Prior Approval, Purchasing, Inventory and Disposal		

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Staff	Interviewed:	
Staff	Interviewed:	

# **PROCUREMENT TOOL 1**

### **SMALL PURCHASE WORKSHEET**

Subgrantee:	Review Date:				
Purchased Amount:	Purchase Date:				
Source of Purchase:	Monitor:				
Describe briefly the goods or services procured:					
If purchase was \$5000 or more, was prior app [29 CFR 95.32 (b)]	roval received?	Yes	No		
For the purchase of equipment, did the Subgrapurchase of this equipment is more cost effect [29 CFR 95.44 (a)(2)]		Yes	No		
Did the Subgrantee document the small purchase transaction by one of the following: sales receipt, current catalogs, or formal quotes?			No		
[WIA Directive WIAD00-2]  Did the Subgrantee obtain price or rate quotations from an adequate number of qualified sources?  [29 CFR 95.45]			No		
Did the Subgrantee perform a cost or price an	alysis?	Yes	No		
Was the purchase made on the basis of full ar	Yes	No			
Does it appear that the small purchase was prinformation reviewed?  If no, please explain.	roperly procured based on the	Yes	No		

Staff	Interviewed:	
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## **PROCUREMENT TOOL 2**

#### NONCOMPETITIVE PROPOSAL/SOLE SOURCE

Staff Interviewed:		Review Date:			
Award Amount:		Agency Awarded:			
Goods or Services Procured: Monitor:		Monitor:			
Did the Subgrantee determine that this award was not feasible under any other procurement method?		Yes	No		
Did the Subgrantee conduct a cost or price analysis for this transaction? [29 CFR 95.45]		lysis for this transaction?	Yes	No	
Did the Subgrantee's procurement records include:		ale for selecting this method of ent. [WIAD 00-2]	Yes	No	
procurement records include.	Justification competitiv	on for lack of competition when re bids or offers are not	Yes	 No □	
		[29 CFR 95.44(e)(2) & 95.46 (b)]  for contractor selection (a)]	Yes	No	
	The basis for award cost or price [29 CFR 95.46(c)]			No	
Did the Subgrantee ensure that suspended party? [29 CFR 95.13 &		not made to a debarred or	Yes	No	
Was there conflict of interest, real or apparent, in this procurement transaction? [29 CFR 95.42 & 95.43]  If yes, explain.		Yes	No		
Was the sole source transaction properly procured based on the information reviewed?  If no, please explain.			Yes	No	

Staff	Interviewed:	
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# **PROCUREMENT TOOL 3A**

**CONTRACT REVIEW WORKSHEET (Non-Governmental)** 

Subgrantee:	Review Date:			
Type of Goods or Services Purchased:				
Procurement Method:   IFB				
Source of purchase:				
Purchase Amount:	Contract Period:			
Did the contract resulting from the procurem	nent transaction specify the follow	ing:		
Administrative, contractual, or legal reme		Yes	No	
violation (In excess of small purchase th				
Termination for cause or for convenience     Contracts in access of arrell purples of the convenience o	,	Yes	No	
<ul> <li>(Contracts in access of small purchase the state)</li> <li>The rights of the State, the DOL, or any</li> </ul>				
representatives to access any books, rec		Yes	No	
documents (records retention for 3 years				
monitoring (In excess of small purchase	,			
Compliance with Equal Employment Opp	•	Yes	No	
Order (E.O.) 11246, as amended by E.C				
the requirements of 41 CFR Part 60? [29				
For the performance of experimental, de the DOL's requirements portaining to per	•	Yes	No	
the DOL's requirements pertaining to patent rights, copyrights, and rights in data? [29 CFR 95.36(a-d), and 95.48, Appendix A-5]				
Compliance with all applicable standards, orders, or requirements				
issued under Section 306 of the Clear Air Act and Section 508 of the			No	
Clean Water Act (contracts in excess of \$100,000)? [29 CFR 95.48 Appendix A-6]				
For a contract in the amount of \$100,000 or more, did the subcontractor certify that no funds shall be used for lobbying (Byrd-Anti-Lobbying Yes No. 1).			Na	
certify that no funds shall be used for lobbying (Byrd-Anti-Lobbying			No □	
Amendment)? [20 CFR 667.200(e), 29 CFR Parts 93	and 95.48 Appendix A-7]			
Requiring compliance with the debarmer	nt and suspension requirements	Yes	No	
(E.O. 12459 and 12689)?				
<ul> <li>[20 CFR 667.200(d), 29 CFR Parts 95.13, 95.48 Appendix A</li> <li>Did the subcontractor sign a certification</li> </ul>		Yes	No	
it certified in the contract? [20 CFR 667.200(d)				
Based on the contract document reviewer	-	Yes	No	
all required contract provisions?	_			
If no, please explain				

Staff	Interviewed:	
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# **PROCUREMENT TOOL 3B**

**CONTRACT REVIEW WORKSHEET (Governmental)** 

CONTINUE REVIEW WORKSCHEET (COVERNMENTAL)					
LW	IA/Subgrantee:				
Sta	Staff Interviewed: Review Date:				
Тур	e of Goods or Services Purchased:				
Pro	curement Method Used:   IFB  Sole Source	е [	RFP		
So	urce of purchase:				
Pui	rchase Amount: Cor	ontract Period:			
Did	the contract resulting from the procurement transaction sp	specify the follo	owing:		
•	Administrative, contractual, or legal remedies in instances (Contracts other than small purchases.) [29 CFR 97.36(i)(1)]		al violation?	Yes 🗌	No 🗌
•	Termination for cause or for convenience by the grantee of (All contracts in excess of \$10,000.) [29 CFR 97.36(i)(2)]	or contractor?		Yes 🗌	No□
•	Accordance with Title VI of the Civil Rights Act of 1964, at 188 and compliance with Equal Employment Opportunity (E.O.) 11246, as amended by E.O. 11375 and supplemer CFR Part 60? [20 CFR 667.200(f) and 29 CFR 97.36(i)(3)]	provisions in	Executive Order	Yes 🗌	No 🗆
•	Notice of awarding agency requirements and regulations 97.36(i)(7)]	pertaining to r	eporting. [29 CFR	Yes 🗌	No 🗌
•	The DOL's requirements pertaining to patent rights with reinvention under this contract? [29 CFR 97.36(i)(8)]	respect to any	discovery or	Yes 🗌	No 🗌
•	Awarding agoney requirements and regulations portaining to convigate and rights in			No 🗌	
•	The rights of the State, DOL, or any of their authorized repooks, records, papers or other pertinent documents for t monitoring? [29 CFR 97.36(i)(10)]			Yes 🗌	No 🗌
•	The retention of all required records for 3 years? [29 CFR 9	97.36(i)(11)]		Yes 🗌	No 🗌
•	Compliance with all applicable standards, orders, or requi 306 of the Clear Air Act and Section 508 of the Clean Wa \$100,000)? [29 CFR 97.36(i)(12)]			Yes 🗌	No 🗌
•	For a non-governmental agency awarded a contract for \$ subcontractor certify that no funds shall be used for lobby Amendment)? [20 CFR 667.200(e) and 29 CFR 93.110]			Yes 🗌	No 🗌
•	Requiring compliance with the debarment and suspension 12689)? [20 CFR 667.200(d), and 29 CFR Parts 97.35 and 98.510]	n requirement	s (E.O. 12459 and	Yes 🗌	No 🗌
•	Did the subcontractor sign a certification of a Drug Free V contract? [20 CFR 667.200(d) and 29 CFR 98.600-630]			Yes 🗌	No 🗌
• If n	Based on the above, did the Subgrantee include all requir certifications? [DOL Financial Management TAG, Ch. II-10-7] o, please explain.			Yes 🗌	No 🗌
1				1	1

Staff	Interviewed:		
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## **PROCUREMENT TOOL 4**

### **PROPERTY MANAGEMENT**

1.	. Did the Subgrantee purchase any equipment or construction costs with an acquisition cost of \$5,000 or more per unit?  Yes No If No, do not continue with this exercise.				
	If <b>Yes</b> , did the Subgrantee receive prior approval equipment?   Yes  No	l fı	rom the awarding agency to acquire		
2.	<ol> <li>Obtain a copy of the Subgrantee's equipment records. Does the Subgrantee maintain equipment records that include the following data?</li> </ol>				
	Description		Acquisition Date		
	Serial Number	Щ	Acquisition Cost		
	Funding Source of Equipment (include award #)	Щ	Location of Equipment (date reported)		
	Title Holder	Щ	Condition of Equipment (date reported)		
	Percentage of Federal Participation		Ultimate Disposition Data		
	<ul><li>B. Physically verify a sample of 10 equipment items that</li><li>Is a physical inventory of the property conducted</li></ul>		·		
4.	property records at least once every two years?				
5.	5. Does it appear that adequate maintenance procedures are in place to keep the equipment in good condition?   Yes No				
6.	6. Does it appear that the control system is adequate to safeguard the equipment from loss, damage, or theft?   Yes  No				
7.	<ol> <li>Does the Subgrantee have a property disposition policy consistent with Federal regulations?</li> <li>Yes  No</li> </ol>				
If the answer to any of the last five questions is NO, explain in the space below:					
Refe	eference: 29 CFR Section 95.34 Equipment WIA Directive WIAD 03-9 Property- Prior Approval, Purchasing, Inven	ntory	y and Disposal		